

Fiscal Note



Fiscal Services Division

<u>SF 2371</u> – Human Trafficking Involving Minors, Penalty (LSB5957SV) Analyst: Alice Fulk Wisner (515.281.6764) <u>alice.wisner@legis.iowa.gov</u> Fiscal Note Version – New

Description

<u>Senate File 2371</u> relates to criminal penalties for individuals engaged in human trafficking of victims under the age of 18.

Background

Current law states that persons engaged in human trafficking under lowa Code section 710A.2(2), human trafficking by causing or threatening to cause serious physical injury, are guilty of a Class B felony if the victim is under the age of 18. All other human trafficking crimes under lowa Code section 710A. 2 with a victim under the age of 18 are Class C felony crimes. This Bill would enhance the penalty for all human trafficking cases from a Class C felony to a Class B felony.

From FY 2006 through FY 2017, there was one conviction of human trafficking under lowa Code section 710A. 2. There were 17 disposed charges, with one conviction and this conviction was a Class B felony, as it involved causing or threatening to cause serious physical injury. The victim was under the age of 18.

Table 1 shows estimates for sentencing to State prison, parole, probation, or Community-Based Corrections (CBC) residential facilities; length of stay (LOS) under those supervisions; and supervision marginal costs per day for offenders convicted of Class B and Class C felonies against persons.

Table 1 – Sentencing Estimates

			FY 17				FY 17 Avg		FY 17	Percent	Avg LOS	
		Avg LOS	Marginal	Avg LOS		Avg LOS	Cost/Day		Marginal	to	County	Marginal
	Percent	Prison	Cost/Day	Parole	Percent to	Probation	Parole &	Percent	Cost/Day	County	Jail	Cost/Day
	to Prison	(months)	Prison	(months)	Probation	(months)	Probation	to CBC	CBC	Jail	(days)	Jail
B Felony												
Persons	93.0%	90.2	\$17.52	33.3	9.0%	34.9	\$4.93	4.0%	\$10.56	44.0%	N/A	\$50.00
C Felony												
Persons	85.0%	38.9	\$17.52	20.1	29.0%	36.7	\$4.93	4.0%	\$10.56	34.0%	N/A	\$50.00

Assumptions

- The following will not change over the projection period: charge, conviction, and sentencing
 patterns and trends; prisoner length of stay (LOS); revocation rates; plea bargaining; and
 other criminal justice system policies and practices.
- A lag effect of six months is assumed from the effective date of this Bill to the date of first entry of affected offenders into the correctional system.
- Marginal costs for county jails cannot be estimated due to a lack of data. For purposes of this analysis, the marginal cost for county jails is assumed to be \$50 per day. Additionally, reliable LOS data for county jails is not available.
- Future convictions of human trafficking may be a rare occurrence.

<u>Impacts</u>

Minority Impact

It is unknown what the minority impact of <u>SF 2371</u> would be, as there is very little data on human trafficking convictions in Iowa. Refer to the Legislative Services Agency (LSA) memo addressed to the General Assembly, <u>Minority Impact Statement</u>, dated January 29, 2018, for information related to minorities in the criminal justice system.

Correctional Impact

There would be a minimal correctional impact to this Bill, as convictions for human trafficking in the future are assumed to be rare. Refer to the LSA memo addressed to the General Assembly, Cost Estimates Used for Correctional Impact Statements, dated January 8, 2018, for information related to the correctional system.

Fiscal Impact

The fiscal impact of <u>SF 2371</u> would be minimal. The average State cost for one Class C felony conviction ranges from \$9,000 to \$17,200, and the average State cost for one Class B felony ranges from \$12,500 to \$29,600. The minimum cost includes court time for a district court judge, court reporter, court attendant, and clerk of court staff, plus the costs of indigent defense and probation supervision. The maximum cost includes court time and the costs of a jury trial, indigent defense, State prison, and parole supervision.

Sources

Department of Human Rights, Criminal and Juvenile Justice Planning Division Department of Corrections
Office of the State Court Administrator
Office of the State Public Defender

/s/ Holly M. Lyons
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The fiscal note for this Bill was prepared pursuant to Joint Rule 17 and the Iowa Code. Data used in developing this fiscal note is available from the Fiscal Services Division of the Legislative Services Agency upon request.